City of Brisbane Planning Commission Agenda Report

TO:

Planning Commission

For the Meeting of 5/28/2015

FROM:

Julia Capasso, Associate Planner, via John Swiecki, Community Development

Director

SUBJECT:

326 Humboldt Road; Variance V-2-15 & Grading Permit EX-2-15 to allow construction of a new single-family home with a maximum height of 29 feet, 9 inches where 28 feet is the maximum height permitted and to allow associated site grading including export of 629 cubic yards of soil from the site; James Trotter,

applicant; Luc Bouchard, owner; APN 007-301-150.

REQUEST: The applicant proposes construction of a 3,176 sq ft home on a vacant 4,616 sq ft lot at 326 Humboldt Road. The pie-shaped lot has a slope of 17%, calculated per BMC §17.02.730. The three-level home would include a two-car garage at the lower level with two levels of living space above. Two uncovered parking spaces would be provided in the driveway. The applicant's grading plan calls for 629 cubic yards (cy) of soil to be excavated and exported from the site to accommodate the proposed site development.

In order to move forward with the project as designed, the applicant requests approval of the following:

- A Variance to allow the new home a maximum height of 29 ft, 9 inches; and
- A Grading Permit to allow 629 cubic yards (cy) of soil export from the site.

The City Engineer has determined that the submitted grading plans are satisfactory for the Planning Commission's Grading Permit review.

RECOMMENDATION: Conditionally approve Variance V-2-15 & recommend that the City Engineer issue Grading Permit EX-2-15, via adoption of Resolution V-2-15/EX-2-15 with Exhibit A containing the conditions and findings of approval.

ENVIRONMENTAL DETERMINATION: Construction of new single-family homes is categorically exempt from the provisions of the California Environmental Quality Act per Section 15303(a) of the CEQA Guidelines. The exceptions to this categorical exemption referenced in Section 15300.2 do not apply.

APPLICABLE CODE SECTIONS: The height limit for structures in the R-1 zoning district on lots with less than 20% slope is 28 feet, per BMC §17.06.040. Building height is defined in BMC §17.02.400 and the findings required to grant a Variance to the height limit are contained

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in BMC §17.46.10. Grading permit review by the Planning Commission is required for projects involving more than 250 cy of site grading or 50 cy of soil export by BMC §15.01.081.A and BMC §17.32.220.

ANALYSIS AND FINDINGS:

Height Variance: Per BMC §17.02.730, the slope of a lot is the ratio, calculated as a percentage, of the vertical distance between the midpoints of the front and rear lot lines to the horizontal distance between those midpoints. For a lot having no rear lot line, like the subject property, the intersection of the side lot lines is used as the midpoint of the rear lot line. For the subject property, this calculation results in a lot slope of 17% and a maximum building height for the property of 28 feet, per BMC §17.06.040.

As designed, the northwest segment of the new home containing two levels of living space and a portion of the lower level workshop would measure 29 feet, 9 inches in height. All other segments of the building, including those facing upslope neighbors to the rear (west) on Trinity Road and side (south) on Humboldt Road, would comply with the 28 foot height limit.

In order to grant the requested variance to the building height limit, the Planning Commission must find that, because of special circumstances applicable to the property, such as its size, shape, topography, location, or surroundings, the strict application of the zoning ordinance would deprive the property of privileges enjoyed by other properties in the vicinity and same zoning district. Approval of a variance must also be subject to such conditions as necessary to ensure that the variance will not constitute a grant of special privilege inconsistent with the limitations upon other properties in the vicinity and same zoning district. The application would meet these findings.

• Special Circumstances Applicable to Subject Property:

The subject property is pie-shaped, having no rear lot line, with a northeasterly cross slope that drops abruptly at the lot's Humboldt Road frontage. At the lot's steepest area at the northeast corner, the natural grade rises 10 feet vertically over the first 15 horizontal feet of the lot (a 67% slope). Due to these unique topographic features and the lot's substandard size, the required front and side yard setbacks result in a restrictive development envelope and make it challenging for new structures to meet the 28 foot height limit while complying with the allowable floor area and lot coverage maximums.

Privileges Enjoyed by Others in the Vicinity Deprived to Subject Property:

Without approval of the requested variance to the building height limit, the subject property would be deprived of the ability to be developed with a home of similar height to those in the surrounding neighborhood and in compliance with other development standards of the R-1 zoning district, including floor area and lot coverage. The proposed home would be of similar height to homes in the vicinity on the upslope side of Humboldt Road and Trinity Road, including 300 Humboldt Road and 14 Trinity Road which are both 30 feet in height or taller.

Conditions Necessary to Prevent a Grant of Special Privilege:

The applicant has incorporated a bay window into the north elevation to provide articulation of the wall plane where none is required by the Municipal Code. To prevent a grant of special privilege Staff has included a condition of approval to retain this element in the building permit plans to break up the massing of this elevation.

Grading Permit review: In 2003, the Planning Commission adopted guidelines for reviewing grading permit applications that contain findings for permit approval. The application would meet these findings.

• The proposed grading is minimized and designed to reflect or fit comfortably with the natural topography (General Plan Policies 43, 245 & 312 and Program 18a).

The applicant proposes 629 cy of soil excavation and export from the site. As indicated by the applicant's grading plan and sections, the proposed excavation is limited to the footprint of the home and driveway area, and is the minimum necessary to accommodate the new structure and required on-site parking within the surrounding natural topography. Though the proposed curb cut would exceed 18 feet in width, the driveway would be located in the southeast portion of the property where the difference in elevation between the natural grade of the lot and the street level is less pronounced, thereby minimizing the excavation required to provide site access and required on-site parking. No on-street parking exists at this location currently and none is called for in the City's street improvement plans. In this case, the City Engineer may approve a curb cut in excess of the 18 ft maximum allowed per BMC §12.24.015 and has reviewed and accepted the applicant's grading plan and driveway width.

• The proposed grading is designed to avoid large exposed retaining walls (General Plan Policies 43 & 245).

Due to the volume of excavation required to gain access to the site from the roadway, the proposed grading would result in exposed retaining walls at the south side of the driveway (12 ft, 8 inches) and entry stairway in the front setback (12 ft, 3 inches). Per BMC §17.32.050, retaining walls in any setback may exceed 6 feet in height provided that they are sufficiently screened by vegetation such that only 6 feet of the wall is visible. Staff has included this requirement as a condition of approval.

The proposed grading is designed to conserve existing street trees (as defined by BMC Section 12.12.020), any California Bay, Laurel, Coast Live Oak or California Buckeye trees, and three or more trees of any other species having a circumference of at least 30 inches measured 24 inches above natural grade.

The project plans do not call for removal of any trees meeting the criteria in this finding. The site plan does call for removal of an 8 inch diameter (less than 30 in circumference) tree within the

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front yard setback; however, staff notes that this tree has already been removed. A permit was not required for the tree's removal due to its size.

ATTACHMENTS:

Summary of Project Data
Draft Resolution V-2-15/EX-2-15 with recommended Findings and Conditions of Approval
Aerial site map
Applicant's plans (annotated by staff)
Applicant's supporting statements

Summary of Project Data 326 Humboldt Road

| ADDRESS | 326 Humboldt Road |
|-----------------|-------------------|
| APN | 007-301-150 |
| ZONING DISTRICT | R-1 |
| APPLICATION # | V-2-15/EX-2-15 |

Project Description

Variance and grading permit for new single-family home on vacant lot exceeding 28 foot height limit and requiring 629 cy of site grading (all export; fills negligible).

| requiring 029 by 01 site | requiring 629 by of site grading (all export; fills negligible). | | | | | |
|---------------------------------|--|-------------------------|---|--|--|--|
| Development Standard | Existing | Proposed | Development Standard | Status | | |
| Lot Area | 4,616 SF | | 5,000 SF | Lot of record | | |
| Lot Slope | 17% | n/c | - | Staff calc. based on topo plan submitted by applicant | | |
| Lot Coverage | | 28% or 1,270 SF | 40% or 1,846 SF | Complies with standard | | |
| Setbacks | | | | | | |
| West Side Lot Line | - | 5 ft, 8 in | 5 ft | Complies with standard | | |
| East Side Lot Line | - | 5 ft | 5 ft | Complies with standard | | |
| Front Lot Line | - | 15 ft, 5 in | 6 ft (FYSB block average) | Complies with standard | | |
| Floor Area | _ | 0.69 FAR or 3,176 SF | 0.72 FAR or 3,323.5 SF | Complies with standard | | |
| Height | - | 29 ft, 9 in. | 28 ft | Does not comply with standard | | |
| Within 15 ft of front lot line | _ | - | 20 ft | N/a (no structures w/in 15 ft of front lot line) | | |
| Retaining wall | | 12 ft, 3 in | 6 ft | Director may approve with screening plantings; required at building permit | | |
| Parking | - | 2 garage, 2 on- site | 2 covered, on-site; 2 on or off-site | Complies with standard | | |
| Landscaping- front yard setback | - | 61% or 369 SF | 15% of front yard setback area or appx. 91 SF | Complies with standard (detailed landscaping plan required at building permit) | | |

Draft RESOLUTION V-2-15/EX-2-15

A RESOLUTION OF THE PLANNING COMMISSION OF BRISBANE CONDITIONALLY APPROVING VARIANCE V-2-15 & GRADING PERMIT EX-2-15 FOR A NEW SINGLE-FAMILY HOME EXCEEDING THE 28 FOOT HEIGHT LIMIT AT 326 HUMBOLDT ROAD

WHEREAS, James Trotter applied to the City of Brisbane for Variance and Grading Permit approval to construct a single-family dwelling with a maximum height of 29 feet, 9 inches and 629 cubic yards of excavation and soil export from the site at 326 Humboldt Road, such application being identified as V-2-15/EX-2-15; and

WHEREAS, on May 28, 2015, the Planning Commission conducted a hearing of the application, at which time any person interested in the matter was given an opportunity to be heard; and

WHEREAS, the Planning Commission reviewed and considered the staff memorandum relating to said application, and the written and oral evidence presented to the Planning Commission in support of and in opposition to the application; and

WHEREAS, the Planning Commission finds that the proposed project is categorically exempt from the provisions of the California Environmental Quality Act; pursuant to Section 15303(a) of the State CEQA Guidelines; and

WHEREAS, the Planning Commission of the City of Brisbane hereby makes the findings attached herein, as Exhibit A, in connection with the requested Variance and Grading Permit;

NOW THEREFORE, based upon the findings set forth hereinabove, the Planning Commission of the City of Brisbane, at its meeting of May 28, 2015 did resolve as follows:

Variance V-2-15 is approved per the findings and conditions of approval attached herein as Exhibit A.

City Engineer issuance of Grading Permit EX-2-15 is recommended by the Planning Commission in compliance with the conditions of approval attached herein as Exhibit A.

ADOPTED this 28th day of May, 2015, by the following vote:

| AYES: NOES: ABSENT: | | |
|------------------------------|----------------------------|--|
| ATTEST: | TuongVan Do Chairperson | |
| JOHN A. SWIECKI, Community D | Pevelopment Director | |

DRAFT **EXHIBIT A**

Action Taken: Conditionally approved Variance V-2-15 and recommended City Engineer issuance of Grading Permit EX-2-15, per the staff memorandum with attachments, via adoption of Resolution V-2-15/EX-2-15.

Findings:

Variance V-2-15

- 1. The variance shall be subject to the conditions included herein to assure that the adjustment authorized shall not constitute a grant of special privilege inconsistent with the limitations upon other properties in the vicinity and within the R-1 zoning district in which the subject property is located.
- 2. Because of special circumstances applicable to subject property, specifically the unusual pie-shape and northeast cross slope of the lot, the strict application of this title is found to deprive the subject property of privileges enjoyed by other properties in the vicinity and under identical zone classification, namely the ability to be developed with a home of similar height to those in the surrounding neighborhood and in compliance with other development standards of the R-1 zoning district, including floor area, lot coverage, and on-site parking.

Grading Permit EX-2-15

- As indicated by the applicant's grading plan and sections, the proposed excavation is limited to the footprint of the home and driveway area, and is the minimum necessary to accommodate the new structure within the surrounding natural topography. The applicant has located the proposed driveway in the southeast portion of the property where the difference in elevation between the natural grade of the lot and the street level is less pronounced, thereby minimizing the excavation required to provide site access and on-site parking.
- As a result of the volume of excavation required to gain access to the site from the roadway, the proposed grading will result in two exposed retaining walls over 12 feet in height, located at the driveway and entry stairway within the front yard setback. The conditions of approval require installation of plantings to screen these retaining walls.
- Per the submitted project plans, the proposed grading will not result in the removal of existing street trees, any California Bay, Laurel, Coast Live Oak or California Buckeye trees, or three or more trees of any other species having a circumference of at least 30 inches measured 24 inches above natural grade.
- The subject property is not located within the boundaries of the San Bruno Mountain Area Habitat Conservation Plan.

DRAFT

Conditions of Approval:

Prior to Issuance of a Building Permit

- A. The applicant shall obtain a building permit and a grading permit prior to proceeding with construction. Plans submitted for the building and grading permits shall substantially conform to plans on file in the City of Brisbane Planning Department dated received May 11, 2015, with the following modification:
 - 1. A landscape plan shall be submitted demonstrating compliance with the requirements of Brisbane Municipal Code §17.06.040.I, to the satisfaction of the Planning Director. The plan shall incorporate water-conserving, non-invasive landscaping of sufficient size at maturity to provide screening of the exposed retaining walls in the front yard setback, so that no more than six (6) feet of the height of the retaining wall will remain visible.
 - 2. Plans submitted for grading permit review shall be subject to standard review requirements and procedures by the Department of Public Works.
- B. Prior to issuance of a building permit, the applicant shall obtain an encroachment permit from the Department of Public Works for all proposed construction activity and private improvements within the public right-of-way. The City Engineer shall waive the maximum curb cut specified in Brisbane Municipal Code §12.24.015.
- C. Prior to issuance of a building permit, the property owner shall enter into standard landscape maintenance agreements with the City.
- D. Prior to issuance of a building permit, an agreement shall be recorded between the owner and the City whereby the owner waives the right to protest the inclusion of the property within an underground utility district.

Other Conditions

- E. All glass shall be nonreflective, and all exterior lighting shall be located so as not to cast glare upward or onto surrounding streets or properties.
- F. Water and sanitary sewer service and storm drainage details shall be subject to approval by the City Engineer.
- G. Removal of protected trees or other trees for which a permit is required under BMC §12.12.050 is not authorized under this application.
- H. Drawings depicting all work completed and proposed shall be provided to the satisfaction of the City. Exposure of covered work may also be required to demonstrate compliance with building code requirements.
- I. The permittees agree to indemnify, defend and hold the City and its officers, officials, boards, commissions, employees and volunteers harmless from and against any claim, action or proceeding brought by any third party to attack, set aside modify or annul the approval, permit or other entitlement given to the applicant, or any of the proceedings,

- acts, or determinations taken, done or made prior to the granting of such approval, permit, or entitlement.
- J. Minor modifications may be approved by the Planning Director in conformance with all requirements of the Municipal Code.
- K. The Variance permit approval shall expire two years from its effective date (at the end of the appeal period) if a Building Permit has not been issued for the approved project or if the Building Permit, once issued, is allowed to expire prior to final inspection.

326 Humboldt Road



BOUCHARD RESIDENCE

326 HUMBOLDT ROAD, BRISBANE, CA 94005

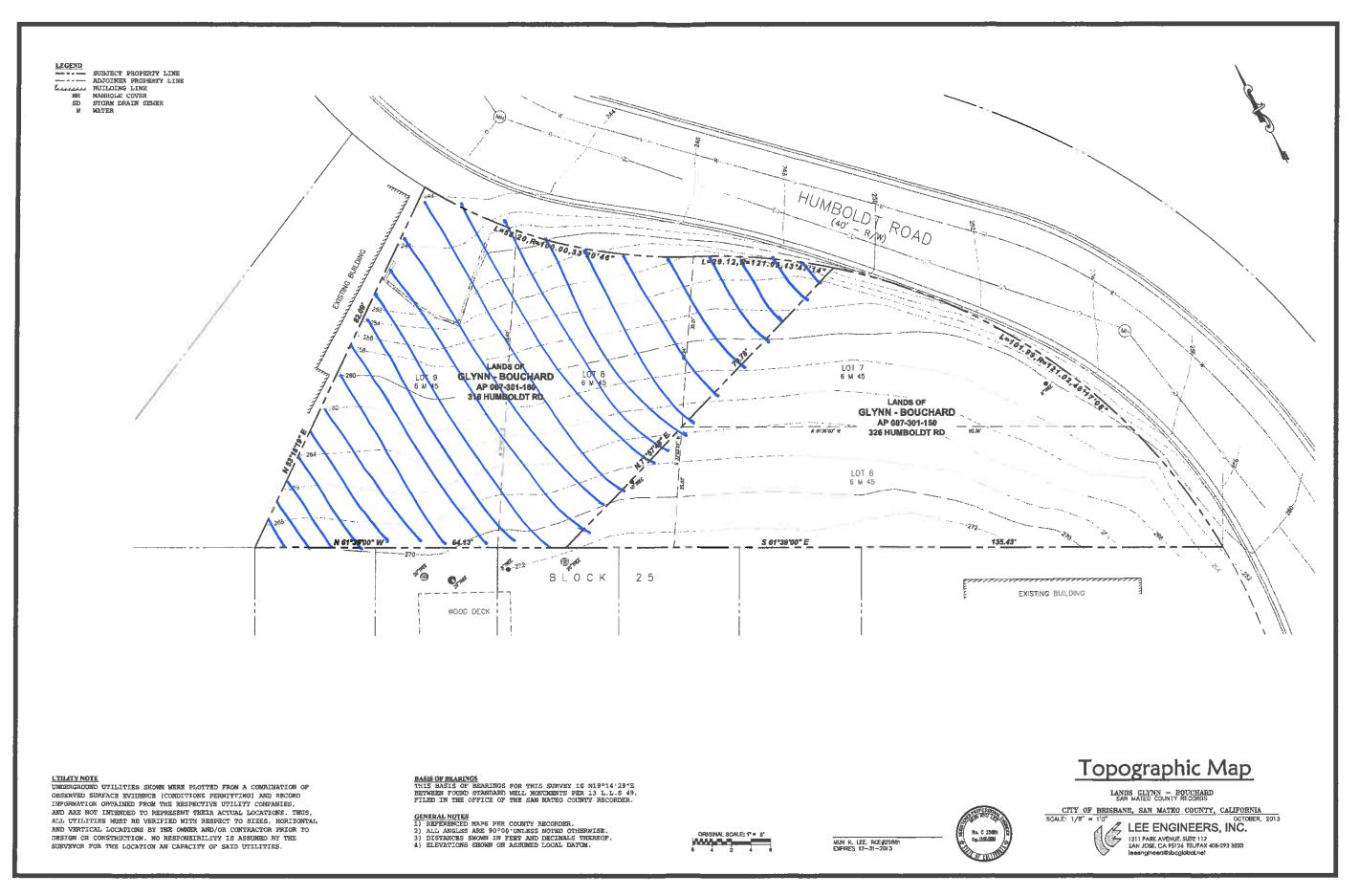


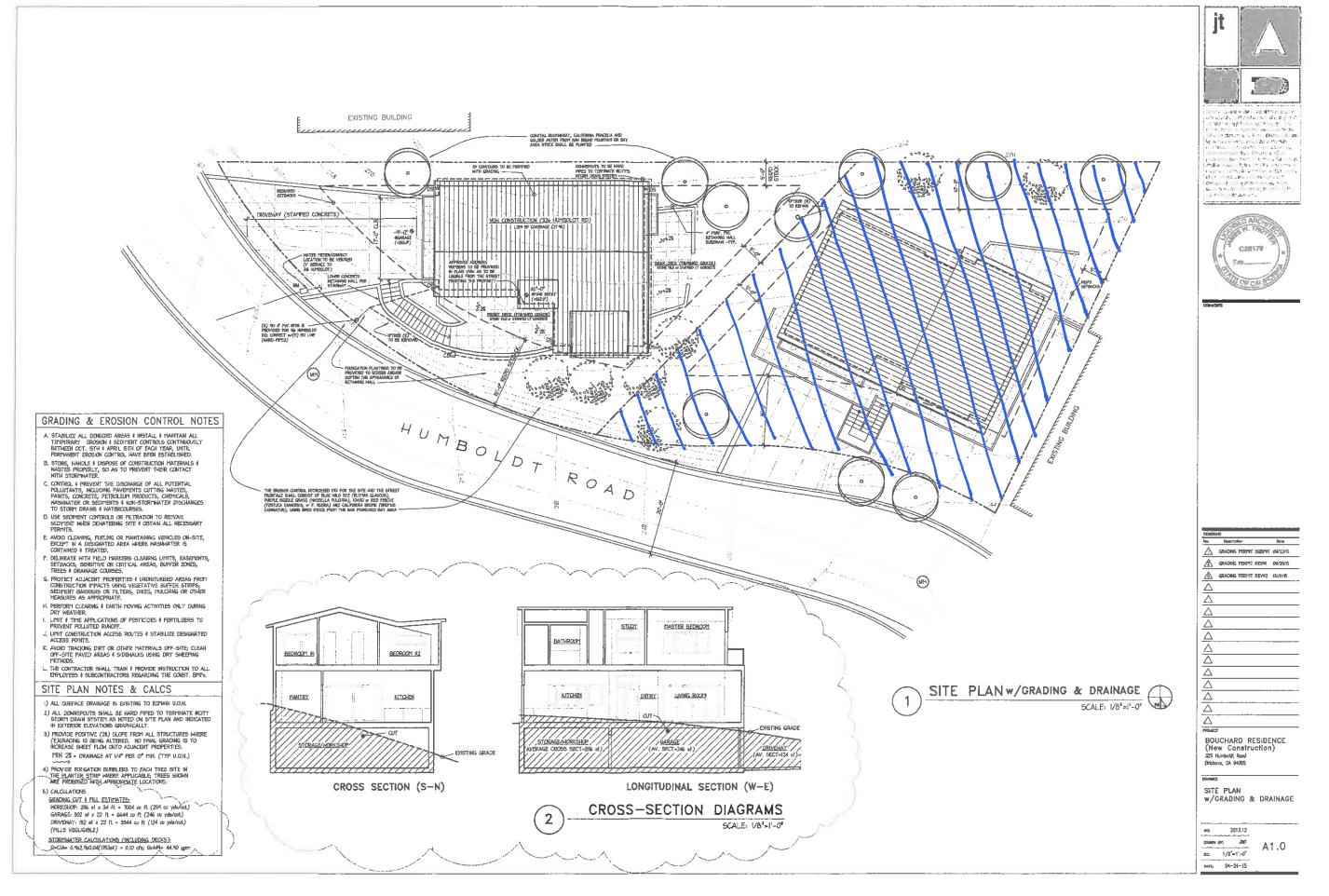


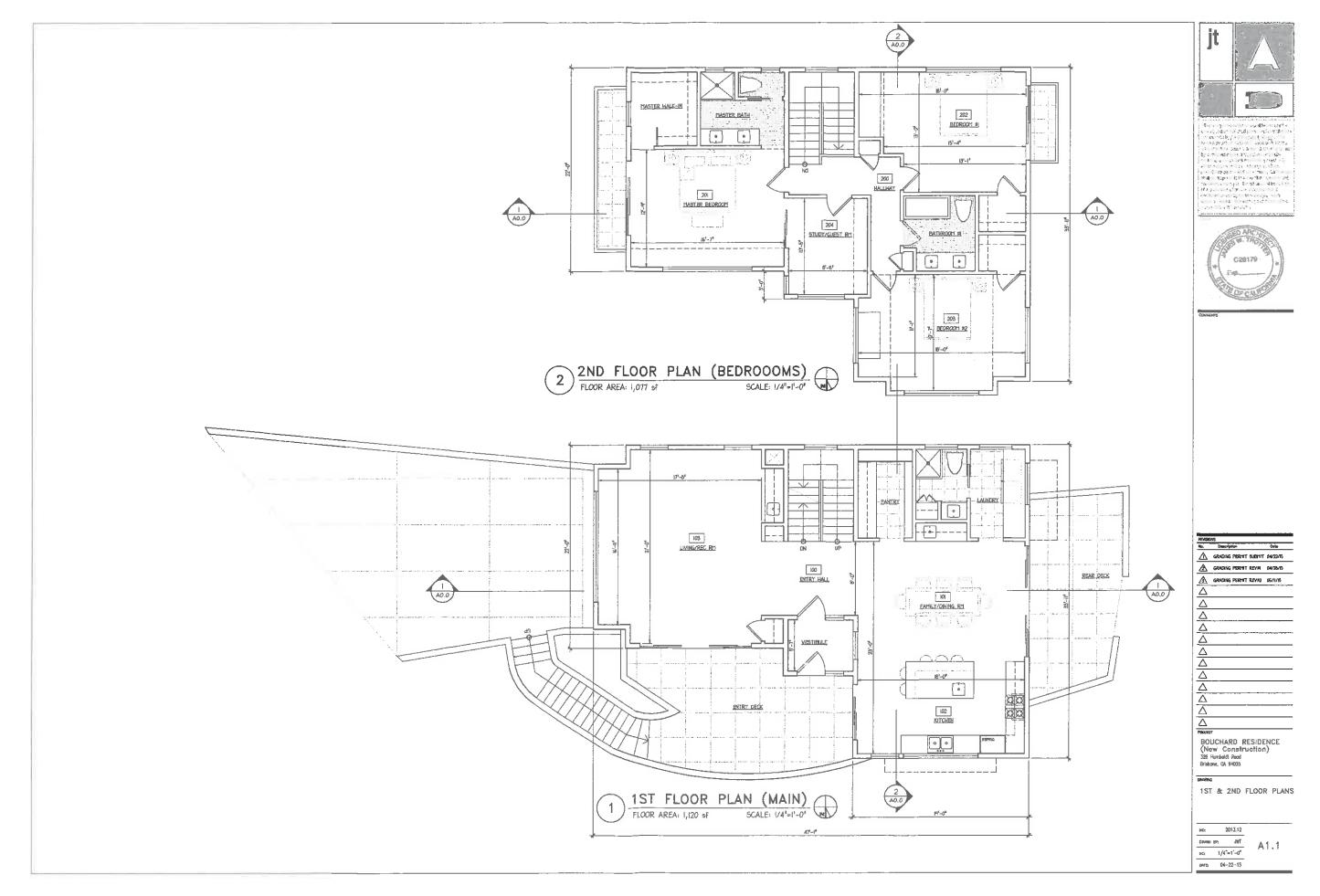
GENERAL NOTES PROJECT DIRECTORY **DRAWING LIST** CALGREEN (BIG Checklist) CITY ORDINANCE LETTERS (not used) ARCHITECTURAL MORK SHALL COMPLY WITH ALL REGILATORY CODES & STATUTES. IT IS THE RESPONSIBILITY OF THE GENERAL CONTRACTOR TO DISCOVER ALL SHOULD REGILATORY AUTHORITYS HAVING LIBRISTOCTION OVER THE BUILDING SITE AND ALL ORDINANCES APPLICABLE. ARCHITECT ADMESTICS, SEALANTS AND CAULKS SHALL BE COMPLIANT WITH VOC AND OTHER TOXIC COMPOUND LIMITS (SECT. 4504.21). AD.O COVER SHEET, PLOT PLAN (KEY PLAN), CROSS-SECTIONS & PROJECT DATA TS.I TOPOGRAPHY MAP, EXISTING CONDITIONS (108-81-9) JE ARCHITECTURE+DESIGN 1966 MISSION STREET, SUITE 2 SAN FRANCISCO, CA 94108 2 PANTS, STAINS AND OTHER COATINGS SHALL BE CONFIDENT WITH VOC LIMITS (SECT. 4.504.2). ALI SITE PLAN W/GRADING & DRAINAGE (1/6"="-0")
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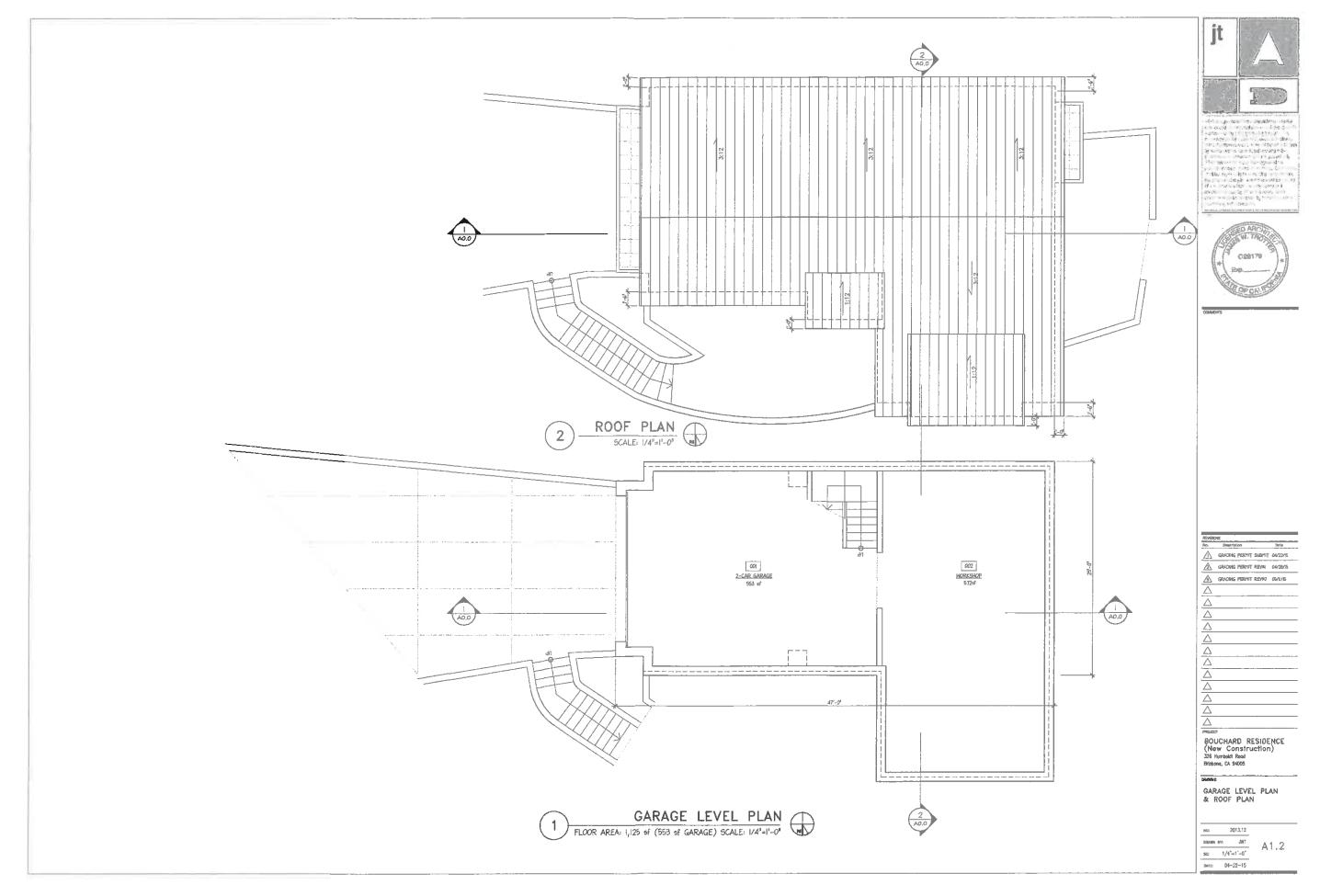
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SHEET NUMBER FINISH NOTE - SEE INT. 4 EXT. ELEY. SHEETS PLAN OR SECTION DETAIL 2013.12 EQUIPMENT NOTE & TAG DETAIL NUMBER

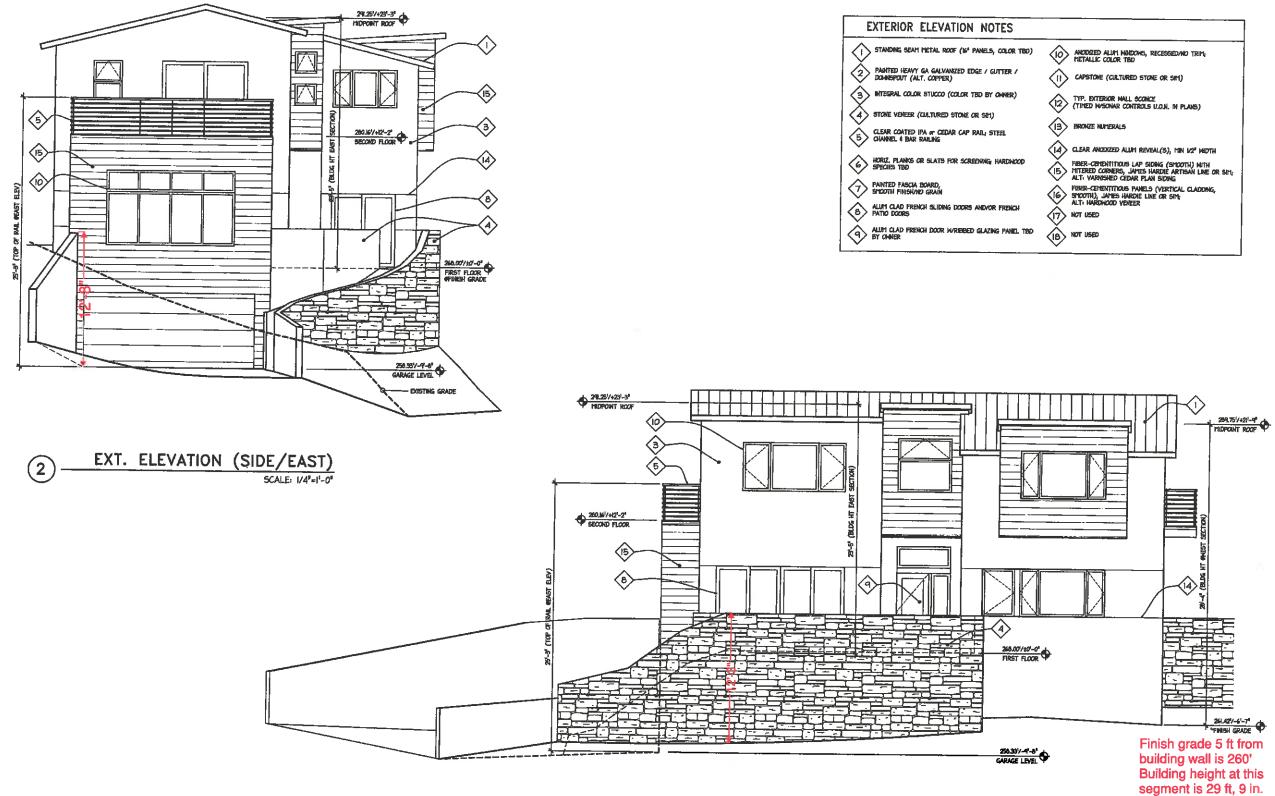
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BOUCHARD RESIDENCE (New Construction!) 326 Humbold Roof Bristons, CA 94005 EXTERIOR ELEVATIONS

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EXT. ELEVATION (FRONT/NORTH)

SCALE: 1/4"=1'-0"

#C: 1/4"=1"-0" A3.1 DATE: 04-22-15

All drawings and written material basels are the original and corpublished property of each all rights are received by <u>Architemate</u>. Ploaten. The arms may not be duplicated, used or disclosed without written contractors, bitterial breath is for use by authorized contractors, bitterial breath is for as by authorized contractors, bitterial breath is for any architemate on these departs and site precidence over accide dissensions. Contractors shall be responsible to verify and dimensions and carefulness from the dimensions and carefulness at the contractors of contractors at the site of the contractors and conditions at the reviewed by this office before proceeding with bely/castion.



EXTERIOR ELEVATIONS

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NO: 2013.12

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326 Humbooldt

SUPPORTING STATEMENTS

FINDINGS REQUIRED TO GRANT A VARIANCE

Brisbane Municipal Code Section 17.46.010

Applications for variances from the strict application of the terms of this title may be made and variances granted when the following circumstances are found to apply:

- A. That any variance granted shall be subject to such conditions as will assure that the adjustment hereby authorized shall not constitute a grant of special privilege inconsistent with the limitations upon other properties in the vicinity and district in which the subject property is located.
- B. That because of special circumstances applicable to subject property, including size, shape, topography, location or surroundings, the strict application of this title is found to deprive subject property of privileges enjoyed by other properties in the vicinity and under identical zone classification.

| What special circumstances, such as size, shape or topography of the property, or its |
|--|
| location or surroundings, apply to your site? |
| the lot is 1010 shaped with majority of the site. |
| much whet they the road + Uponts the calcutated |
| and sail safact of the most real of who me that Beauti |
| How do these special circumstances impact your site when the Zoning Ordinance is |
| How do these special circumstances impact your site when the Zoning Ordinance is |
| applied to the site? |
| As noted water the height of the proposed structure. |
| at the me is of the house exceeds the hight limit |
| for graces less than 20% though the rest of the |
| What privileges enjoyed by other properties in the vicinity and same zoning district would |
| |
| you be deprived of when the Zoning Ordinance is applied to your site, given its special |
| circumstances? |
| Because of the topography more and would be excessed |
| I the Millian would be below the road elelator |
| at entry in order to meet the neight hant 18-0" |
| What conditions of approval could be attached to the variance to assure that you comply acted & |
| vitat conditions of approval could be attached to the variance to assure that you comply with the intent of the Zenine Ordinance and other applicable regulations. |
| with the intent of the Zoning Ordinance and other applicable regulations? |
| and the sent that |
| the Pheist aguerners of frat on average location of the |
| all sides of the house we below the porton of the |
| height won't passed in the medica rade structure |
| cited. the not pacent neighbors the side accords 20%. |
| |
| fact the adjucent neighbors property, |
| is substantially lower from the height homit |